

**COMMONWEALTH OF MASSACHUSETTS  
DEPARTMENT OF TELECOMMUNICATIONS AND ENERGY**

**D.T.E 05-27**

**BAY STATE GAS COMPANY**

**REQUEST FOR INCREASE IN BASE REVENUE  
AND OTHER RATE MODIFICATIONS**

**DIRECT TESTIMONY OF DAVID J. EFFRON**

**On behalf of**

**THE OFFICE OF THE ATTORNEY GENERAL**

**July 13, 2005**

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1     **I.       STATEMENT OF QUALIFICATIONS**

2     Q.     Please state your name and business address.

3     A.     My name is David J. Effron. My business address is 386 Main Street, Ridgefield,  
4           Connecticut.

5  
6     Q.     What is your present occupation?

7     A.     I am a consultant specializing in utility regulation.  
8

9     Q.     Please summarize your professional experience.

10    A.     My professional career includes over twenty years as a regulatory consultant, two years  
11           as a supervisor of capital investment analysis and controls at Gulf & Western Industries  
12           and two years at Touche Ross & Co. as a consultant and staff auditor. I am a Certified  
13           Public Accountant and I have served as an instructor in the business program at  
14           Western Connecticut State College.  
15

16    Q.     What experience do you have in the area of utility rate setting proceedings?

17    A.     I have analyzed numerous electric, telephone, gas and water rate filings in different  
18           jurisdictions. Pursuant to those analyses I have prepared testimony, assisted attorneys  
19           in rate case preparation, and provided assistance during settlement negotiations with  
20           various utility companies.

21           I have testified in approximately two hundred cases before regulatory  
22           commissions in Alabama, Colorado, Connecticut, Florida, Georgia, Illinois, Indiana,  
23           Kansas, Kentucky, Maryland, Massachusetts, Missouri, Nevada, New Jersey, New

1 York, North Dakota, Ohio, Pennsylvania, Rhode Island, South Carolina, Texas,  
2 Vermont, and Virginia.

3

4 Q. Please describe your other work experience.

5 A. As a supervisor of capital investment analysis at Gulf & Western Industries, I was  
6 responsible for reports and analyses concerning capital spending programs, including  
7 project analysis, formulation of capital budgets, establishment of accounting  
8 procedures, monitoring capital spending and administration of the leasing program. At  
9 Touche Ross & Co., I was an associate consultant in management services for one year  
10 and a staff auditor for one year.

11

12 Q. Have you earned any distinctions as a Certified Public Accountant?

13 A. Yes. I received the Gold Charles Waldo Haskins Memorial Award for the highest  
14 scores in the May 1974 certified public accounting examination in New York State.

15

16 Q. Please describe your educational background.

17 A. I have a Bachelor's degree in Economics (with distinction) from Dartmouth College  
18 and a Masters of Business Administration Degree from Columbia University

19

20 **II. PURPOSE OF TESTIMONY**

21 Q. On whose behalf are you testifying?

22 A. I am testifying on behalf of the Office of the Attorney General, Thomas F. Reilly..

23

1 Q. What is the purpose of your testimony?

2 A. Bay State Gas Company (“Bay State” or “the Company”) has requested a base rate  
3 revenue increase and other rate modifications, including the implementation of certain  
4 rate adjustment mechanisms, in this docket. In this testimony, I address certain aspects  
5 of the Steel Infrastructure Replacement (“SIR”) base rate adjustment mechanism and  
6 the Pension/PBOP expense reconciling mechanism (“PPM”). I also address certain  
7 issues in the determination of the Company’s calculation of its revenue deficiency  
8 under the base rates presently in effect.

9

10 Q. Please summarize your conclusions.

11 A. The conclusions are as follows:

- 12 • The Department should not approve the SIR presented by the Company.  
13 • The Department should not approve the PPM presented by the Company.

14 In addition, there should be certain adjustments to the determination of the  
15 Company’s revenue deficiency (or excess) under present rates. In particular, there  
16 should be adjustments related to the Company’s annualization/synchronization of its  
17 revenues and expenses recovered through base rates and adjustment factors, its  
18 inclusion of the Metscan amortization in the cost of service, and its proposed update to  
19 the amortization of the deferred income tax deficiency.

20

21 **III. STEEL INFRASTRUCTURE REPLACEMENT**

22 Q. Please describe the Steel Infrastructure Replacement base rate adjustment mechanism  
23 Bay State proposes.

1 A. The intent of the SIR base rate adjustment mechanism is to allow the Company to  
2 recover the revenue requirement associated with the SIR program, to the extent that the  
3 costs of the program exceed the bare steel replacement costs incurred in the base period  
4 of 2000 – 2003 the Company selected, without the necessity of filing a base rate case.  
5 The Company has estimated that the expenditures associated with the SIR program  
6 will be approximately \$20 million per year, compared to bare steel replacement  
7 capital expenditures of about \$4 million per year in the selected 2000-2003 base  
8 period.

9 The elements of the SIR revenue requirement are depreciation expense,  
10 property tax expense, return on net investment, and carrying costs from the in-service  
11 date to the date that rate recovery commences. The SIR rate would be adjusted  
12 annually to reflect any increase in the revenue requirement since the previous annual  
13 SIR rate was established. The SIR rate would be implemented as a component of the  
14 Company's Annual Base Rate Adjustment Mechanism ("ABRAM").  
15

16 Q. Should the Department approve the SIR base rate adjustment mechanism Bay State  
17 proposes?

18 A. No. The SIR program base rate adjustment mechanism is unnecessary. The PBR  
19 element of the ABRAM in effect allows the Company an implicit recovery of increases  
20 in net capital investment. The PBR price cap index, which is an allowance for annual  
21 inflation offset by productivity, is applied to the Company's base rates. The base rate  
22 revenue requirement includes a return on rate base, the largest component of which is  
23 net plant in service. However, net plant in service does not grow with inflation. In fact,

1 to the extent that annual depreciation expense is equal to or greater than additions to  
2 plant in service, the balance of net plant will be steady or even decline over time.  
3 Application of the PBR price cap index adjustment to base rates that include a return on  
4 rate base in the revenue requirement implicitly provides an allowance for capital  
5 expenditures that cause the Company's rate base to grow. The implicit allowance may  
6 well be adequate, or more than adequate, to compensate Bay State for any growth in  
7 rate base resulting from the SIR program. In addition, if expenditures related to the SIR  
8 cause the Company's earned return to fall below the bottom of the "dead band"  
9 specified in the Earning Sharing Mechanism ("ESM") feature of the PBR, Bay State is  
10 allowed to recover at least part of any such shortfall from customers.

11

12 Q. Are there problems with the base period Bay State chose for the purpose of measuring  
13 incremental expenditures of the SIR program in the future?

14 A. Yes. As proposed by Bay State, the SIR base rate adjustment mechanism allows the  
15 Company to recover the revenue requirement associated with the SIR program to the  
16 extent that the costs of the program exceed the bare steel replacement costs incurred in  
17 the specified base period. As can be seen on Exhibit BSG/JES-1, Schedule 17, Page 3,  
18 the Company has chosen the four years 2000 – 2003 as the base period. In response to  
19 AG 17-13, the Company provided the bare steel replacement costs for the years 1999  
20 through 2004. That response shows that bare steel replacement costs in both 1999 and  
21 2004 were higher than in any of the years in the 2000 – 2003 base period chosen by the  
22 Company. For example, if the Company had chosen the four years 2001 - 2004 as the  
23 base period, average base period bare steel replacement costs would have been

1       \$4,956,000 (Schedule DJE-1) rather than the \$4,041,244 shown on Schedule JES-17,  
2       Page 3 (as corrected). Thus, the Company appears to have selectively chosen a four  
3       year base period that understates the bare steel replacement costs being incurred prior to  
4       the implementation of the SIR program. This has the effect of overstating the SIR  
5       program costs that are incremental to the costs being incurred independently of the  
6       program.

7

8     Q.     Would modifying the base period to incorporate the four years 2001 – 2004 or the five  
9       years 2000 – 2004 resolve the problem of comparing future expenditures to an  
10      understated base period?

11    A.     Not necessarily. Each of those periods occurred during the merger rate freeze approved  
12      in D.T.E. 98-31. If the rate of bare steel replacement was intentionally suppressed  
13      during the rate freeze period, then the restrained spending would have two implications  
14      for the Company's proposed SIR base rate adjustment mechanism. First, using any  
15      period during the rate freeze as the base period would understate what the normal,  
16      ongoing level of bare steel replacement would be in the absence of the SIR mechanism.  
17      Second, the prospective level of bare steel replacement would have to be higher in the  
18      future to compensate for the reduced level of replacement during the rate freeze. In this  
19      regard, the response to UWUA-1-27 shows the footage of main installed in each year  
20      from 1999 through 2002 declining from the previous year. During this period, the  
21      footage of main installed decreased from 425,706 feet in 1998 to 172,237 feet in 2002,  
22      a reduction of approximately 60%. Similarly, the response to AG-2-38 shows footage  
23      of bare steel main abandoned declining in each year from 1999 through 2002 from the



1 previous year. The footage of bare steel main abandoned decreased from 89,695 feet in  
2 1998 to 32,162 feet in 2002, a reduction of approximately 64%. From these data, it  
3 certainly appears that the rate of bare steel replacement was being restrained during this  
4 time frame.

5  
6 Q. Are there any other problems with the SIR base rate adjustment mechanism Bay State  
7 proposes?

8 A. Yes. As noted above, one of the elements of the SIR annual revenue requirement is  
9 carrying costs from in-service to rate recovery. This is calculated by applying the  
10 Company's authorized rate of return to the incremental SIR capital costs from the time  
11 that replacement plant goes into service until the new rates that provide a return on the  
12 cumulative SIR investment are implemented. In effect, this is post-in-service AFUDC,  
13 except that the Company includes the carrying costs in the annual revenue requirement  
14 instead of adding it to the cost of the plant and recovering it over the life of the plant.  
15 In effect, this would give the SIR program costs preferential treatment over all other  
16 capital additions. Normally, when plant is placed in service, AFUDC ceases, and the  
17 Company does not get an explicit return on that plant until its subsequent base rate  
18 case. There is no reason why the Company should be granted an explicit return on new  
19 plant investment, absent any showing that putting the plant into service has actually  
20 caused a revenue deficiency. The inclusion of the carrying costs from in-service to rate  
21 recovery in the SIR revenue requirement allows the Company to recover a revenue  
22 deficiency that may not even exist.

1           Another element of the SIR revenue requirement is depreciation expense on  
2           plant additions. The plant additions replace plant that is retired. When plant is retired,  
3           depreciation stops. However, as presented, the calculation of the SIR revenue  
4           requirement does not reflect the reduction to depreciation expense related to the plant  
5           retirements. I understand that the Company has agreed that the depreciation expense in  
6           the SIR revenue requirement should be adjusted to eliminate depreciation expense on  
7           retired plant (response to DTE 1-27), but that is not presently reflected in the  
8           Company's exhibits.

9

10   Q.   Please summarize your testimony on the proposed SIR base rate adjustment  
11        mechanism.

12   A.   The Department should not approve the proposed SIR base rate adjustment mechanism.  
13        There are problems in the proposed mechanism as presented by the Company, and the  
14        Company has not demonstrated that the mechanism is necessary.

15

16   **IV.   PENSION/PBOP EXPENSE RECONCILING MECHANISM**

17   Q.   Please describe the Pension/PBOP expense reconciling mechanism ("PPM") Bay  
18        State proposes.

19   A.   The PPM will allow the Company to recover changes in pensions and  
20        postretirement benefits other than pension ("PBOP") through a reconciling  
21        mechanism that will be included in the local distribution adjustment clause  
22        ("LDAC"). The PPM will consist of a pension expense factor ("PEF"),  
23        representing the test year pension/PBOP expense removed from base rates plus the

1 recovery of the difference between the current pension/PBOP expense and a return  
2 on prepaid pension costs net of applicable deferred taxes. The PPM will be  
3 recovered by a uniform per therm charge. The PPM will also reconcile the amount  
4 recovered through actual sales to the expected recovery through forecasted sales.

5

6 Q. Has Bay State established that the proposed PPM is a necessary and appropriate  
7 mechanism to implement at this time?

8 A. No. As a general matter, reconciliation mechanisms are contrary to sound  
9 ratemaking practice, because the mechanisms tend to either reduce or eliminate  
10 incentives to control costs either under standard ratemaking or the price cap  
11 alternative proposed by the Company. The Company presents the PPM as a  
12 reconciling mechanism that would address the volatility of pension and PBOP costs  
13 and mitigate potential financial impairment resulting from such volatility.  
14 However, the Company has not provided any measurement of the volatility of  
15 pension and PBOP costs or any measurement of how the magnitude of changes in  
16 these expenses relate to overall revenue requirements; nor has the Company  
17 compared the magnitude or volatility of pension and PBOP costs relative to other  
18 costs for which there is no adjustment mechanism.

19

20 Q. Has the Company presented any data or analysis that establishes the potential for  
21 the volatility of the pension/PBOP expense to impair its financial integrity?

1 A. No. Both pension and PBOP expenses are accrued by the Company pursuant to  
2 financial accounting standards<sup>1</sup>, which require certain actuarial and financial  
3 assumptions. While it is true that changes in those assumptions can cause pension  
4 and PBOP expenses to fluctuate, just about all other expenses included in the  
5 Company's base rate cost of service are also subject to fluctuation. The Company  
6 has not adequately explained why pension and PBOP costs should be treated  
7 differently from these other expenses that go into the base rate revenue  
8 requirement. Further, the Company has not presented any analysis showing that  
9 the fluctuations in pension and PBOP costs are of such a magnitude that they have  
10 the potential to impair its financial integrity.

11

12 Q. If the Company could demonstrate that, absent the implementation of the  
13 proposed PPM, the fluctuations in the pension and PBOP pose a significant risk,  
14 is its proposal complete?

15 A. No. The Company does not presently have any pension and PBOP reconciliation  
16 mechanism in place, nor were any such mechanisms in place at the time of the last  
17 base rate case. Thus, to the extent the volatility of pension and PBOP expense  
18 causes financial risks, those risks are implicitly incorporated into the cost of  
19 common equity. If a reconciliation mechanism is approved, then the financial  
20 risks are transferred to the Company's customers. If the financial risks are  
21 transferred, then the Company's common stock is less risky, and the authorized  
22 return on common equity should be reduced to incorporate the reduced level of

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<sup>1</sup> The periodic pension cost is accrued pursuant to SFAS 87, and the periodic PBOP cost is accrued pursuant to SFAS 106.

1 risk. If the proposed PPM is approved, then there should also be a reduction to  
2 the Company's authorized return to recognize that reduced risk.

3

4 **V. REVENUE REQUIREMENT ISSUES**

5 **A. REVENUE ANNUALIZATION**

6 Q. Have you reviewed the Company's development of the annualized revenues produced  
7 by current rates?

8 A. Yes. The development of the annualized revenues produced by current rates is  
9 summarized on Schedule JAF 1-1. This schedule shows the adjustments to annualize  
10 revenues produced by current direct GAF rates, current indirect GAF rates, and  
11 current DAF rates, as well as current base rates. Included in the adjustments are a  
12 weather normalization adjustment to test year volumes and an "Adjustment to Reflect  
13 Annualization." The "Adjustment to Reflect Annualization" reduces pro forma  
14 revenues under present rates by \$15.2 million. In his direct testimony, Mr. Ferro  
15 describes this adjustment as including out of period adjustments, billing day  
16 determinants, and customers switching rate schedules in the test year.<sup>2</sup>

17

18 Q. Do you believe that these factors could reasonably result in a \$15.2 million reduction  
19 to annualized test year revenues?

20 A. No. While the cited factors could have an effect on annualized revenues, I do not  
21 believe that an effect of \$15.2 million is plausible. In fact, in the response to AG

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<sup>2</sup> He states that the annualization is not limited to these items but does not specify any other components of the annualization adjustment in his direct testimony.

1 Information Request 17-1, the Company noted that the “Adjustment to Reflect  
2 Annualization” also eliminates unbilled gas cost revenues of \$12.3 million and \$2.9  
3 million of revenues from interruptible sales service.  
4

5 Q. With that further explanation, is the \$15.2 million adjustment plausible?

6 A. The \$12.3 million adjustment to eliminate unbilled gas cost revenue seems to be on  
7 the high side, but it is not impossible. In any event, as long as the adjustment to  
8 eliminate unbilled gas cost revenue is properly synchronized with gas costs, and as  
9 long the adjustments to annualize revenues produced by current direct GAF rates,  
10 current indirect GAF rates, and current DAF rates are properly synchronized with the  
11 expenses related to these revenues in the determination of adjusted operating income,  
12 these annualizing adjustments will not ultimately affect the calculation of the base  
13 rate revenue deficiency. However, based on my analysis, these revenues and  
14 expenses have not been properly synchronized.  
15

16 Q. Please explain.

17 A. Bay State has proposed numerous adjustments to actual test year revenues and  
18 expenses. Certain adjustments affect the determination of the base rate revenue  
19 deficiency. Other adjustments are more in the nature of what I would describe as  
20 being for presentation purposes. Such adjustments might shift revenue and expense  
21 between recovery through base rates and recovery through the various adjustment  
22 factors or might annualize revenues produced by adjustment factors and synchronize

1 the test year expenses with those revenues. However, this latter group of adjustments  
2 should not ultimately affect the determination of the base rate revenue deficiency.

3 On my Schedule DJE-2, Page 1, I have presented an analysis of the  
4 adjustments to revenues and expenses the Company proposes. I have begun with  
5 actual 2004 test year revenues and expenses from the Company's books. Subtracting  
6 the cost of gas and other operation and maintenance ("O&M") expense from actual  
7 test year revenue, I have calculated that the actual operating margin was \$87,586,000  
8 in 2004, the Company's test year. Bay State has proposed certain adjustments to  
9 revenues and expenses for the purpose of determining its base rate revenue  
10 deficiency. The Company has also presented certain other adjustments to annualize  
11 adjustment factors and to reclassify revenues and expenses between base rates and  
12 adjustment factors. These other adjustments should not affect the determination of  
13 the base rate revenue deficiency.

14 On Schedule JAF 1-1, the weather normalization adjustment reduces pro  
15 forma base rate revenues produced by present rates by \$2,556,000. This adjustment  
16 does affect the determination of the base rate revenue deficiency. In addition, in the  
17 response to AG 17-1, the Company has identified net adjustments of \$54,000  
18 included in the "Adjustment to Reflect Annualization" that do affect the  
19 determination of the base rate revenue deficiency.<sup>3</sup> As far as I can determine, the  
20 other revenue adjustments should not affect the determination of the base rate revenue  
21 deficiency and should therefore not affect the pro forma operating margin under  
22 present rates.

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<sup>3</sup> As I understand the response, Bay State has acknowledged an error of \$405,000 in "Adjustment to Reflect Annualization" that it will correct. This analysis does not incorporate the effect of that correction.

1           On Schedule JAS-6, Page 1 all of the adjustments to O&M expense except the  
2           “Bad Debt Expenses – Gas Revenue” and “CGA & LDAC Recoverable Costs” affect  
3           the calculation of the base rate revenue deficiency. Adding all these other  
4           adjustments up, the total is an increase to pro forma O&M expense of \$2,159,000.

5           With the substantive adjustments to revenue and O&M expense, the pro forma  
6           operating margin under present rates should be \$82,871,000. However, as can be  
7           seen on Schedule JES-1, the pro forma operating margin under present rates  
8           calculated by the Company is only \$75,385,000. There is a discrepancy of  
9           approximately \$7.5 million. In other words, some \$7.5 million of actual operating  
10          margin earned by Bay State in the 2004 test year disappeared in the Company’s  
11          annualization process. None of the Company’s descriptions of its proposed  
12          adjustments to revenues and O&M expenses explain the disappearance of this \$7.5  
13          million.

14

15   Q.    Have you conducted an alternative analysis of the Company’s base rate revenue  
16          deficiency?

17   A.    Yes. I also examined the actual results of operations in the 2004 test year and  
18          calculated the Company’s base rate revenue deficiency, reflecting the actual earned  
19          return on equity in 2004, the Company’s requested return on equity, and its proposed  
20          adjustments to the actual results of operations in 2004.

21

22   Q.    Please explain the results of this analysis.



1 A. The results of this analysis are summarized on my Schedule DJE-2, Page 2. In its  
2 Return to the Department for 2004, its test year in this case, Bay State indicated that it  
3 earned a return on common equity of 10.54%. The Company is requesting a return  
4 on equity of 11.50% in this case. Bay State would require additional base rate  
5 revenue of \$3,459,000 to achieve a return on equity of 11.50%, exclusive of the effect  
6 of proposed adjustments to the actual results of operations in 2004 and differences  
7 between the common equity base reported in the Return and the common equity  
8 supporting rate base in this case.

9 As described above, the Company's proposed adjustments to revenue and  
10 O&M expense also affect its calculated base rate revenue deficiency. The identified  
11 revenue adjustments reduce the pro forma base rate revenues under present rates by  
12 \$2,610,000 (\$2,556,000 + \$54,000) and the identified O&M adjustments increase the  
13 pro forma O&M expenses under present rates by \$2,159,000. In addition, the  
14 Company has increased depreciation expense by \$4,674,000 to reflect the application  
15 of its proposed new depreciation rates to the end of test year depreciable plant  
16 balances. The Company has eliminated \$100,000 of amortization of Lawrence  
17 goodwill which was reflected in the Return and has proposed an adjustment to  
18 amortization expense of \$2,643,000 related to the recovery of Metscan costs. Bay  
19 State has also proposed pro forma adjustments to taxes other than income taxes of  
20 \$402,000. The effect of these proposed adjustments to revenues and expense other  
21 than income taxes is to increase the operating income requirement by \$7,529,000.  
22 The Company's proposed adjustment to the amortization of the deferred tax  
23 deficiency increases the operating income requirement by an additional \$90,000. The

1 total effect of these adjustments to revenue and expenses is to increase the operating  
2 income requirement by \$7,619,000 and the calculated base rate revenue deficiency by  
3 \$12,814,000.

4 Finally, there are certain capital related differences between the calculation of  
5 the ROE in the Return to the Department and the cost of service in this case. The  
6 interest component of the revenue requirement in this case is \$11,318,000. This is  
7 \$2,599,000 greater than the interest expense of \$8,719,000 reflected in the ROE  
8 calculation in the Return. On an after-tax basis, this difference in the interest expense  
9 increases the income requirement by \$1,580,000. On the other hand, the common  
10 equity base used in the ROE calculation in the Return is greater than the common  
11 equity supporting the Company's rate base in this case. The lower common equity  
12 balance in this rate case (common equity X rate base) reduces the income requirement  
13 by \$2,479,000. The net effect of these capital related differences is to reduce the  
14 operating income requirement by \$899,000 and the calculated base rate revenue  
15 deficiency by \$1,512,000.

16

17 Q. What is the base rate revenue deficiency reflecting the actual earned return in equity  
18 in 2004, the Company's requested return on equity, and its proposed adjustments to  
19 the actual results of operations in 2004?

20 A. I have calculated a base revenue deficiency of \$14,761,000 (Schedule DJE 2, Page 2).  
21 This is \$7,477,000 less than the Company's calculated base rate revenue deficiency  
22 \$22,238,000. Again, there is a discrepancy of approximately \$7.5 million.

23

1 Q. What do you recommend?

2 A. The Company's process of annualizing and synchronizing base rate revenues and  
3 costs recovered through its adjustment factors appears to have increased its calculated  
4 base rate revenue deficiency by approximately \$7.5 million. Unless the Company can  
5 satisfactorily reconcile this discrepancy<sup>4</sup>, its base rate revenue deficiency should be  
6 reduced by \$7.5 million by either increasing revenues or decreasing expenses. This  
7 issue is independent of any other potential adjustments to the Company's revenue  
8 requirement, such as modifications to the requested return on equity, pro forma  
9 operation and maintenance expense, depreciation expense, income taxes, and rate  
10 base.

11

12 **B. METSCAN AMORTIZATION**

13 Q. Is the Company proposing to include the amortization of costs associated with the  
14 Metscan meter reading devices in its cost of service?

15 A. Yes. The Company is requesting that amortization expense of \$2,643,000 related to  
16 the Metscan meter reading devices be included in pro forma test year operating  
17 expenses. This includes amortization of \$3,121,000 of unrecovered plant costs as of  
18 March 2005 plus amortization of what Bay State has calculated to be the present  
19 value of remaining lease payments, \$10,095,000. The Company is proposing to  
20 amortize these costs over five years, which results in an annual amortization expense  
21 of \$2,643,000.

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<sup>4</sup> As noted above, the revenue adjustments include the elimination of \$2.9 million of interruptible sales revenues. This would explain part of the discrepancy if the Company were proposing to shift interruptible sales revenues from being a credit to base rate revenues to being a credit to the cost of gas at this time. However, as I understand the response to AG 17-2, this does not appear to be the case.

1

2 Q. Should this amortization expense be included in pro forma test year operating  
3 expenses?

4 A. No. The Metscan devices are not presently used to provide service to customers. In  
5 addition, the expenses associated with the Encoding and Receiving Transmitters,  
6 which have replaced the Metscan devices, are included in the Company's revenue  
7 requirement. Including the costs associated with the Metscan devices in the cost of  
8 service would, in effect, require customers to pay twice for meter reading equipment  
9 over the next five years – once for equipment that is being used to provide service and  
10 once for equipment that is not being used to provide service. Accordingly, the  
11 amortization of the Metscan costs should be eliminated from the Company's revenue  
12 requirement.

13

14 Q. Are there any other reasons why the Department should not allow the Metscan  
15 amortization in the cost of service?

16 A. Yes. The response to DTE 01-19 shows Metscan retirements of \$18,995,000 in 1997  
17 and \$825,000 in 1998. This appears to be the equipment sold and leased back by Bay  
18 State, which gave rise to the lease payments in the years 2005 – 2009 for which the  
19 Company is now seeking recovery. The response to DTE 1-20 shows proceeds from  
20 the sale of the equipment of \$23,105,000. It is not clear from these documents  
21 whether the difference between the net cost of the plant retired and the proceeds from  
22 the sale was treated as salvage or was recorded as a gain<sup>5</sup> by Bay State. However,

---

<sup>5</sup> The gain would be calculated as the difference between proceeds from the sale and the net depreciated book cost of the plant, not the gross plant retired.

1 even if the proceeds were treated as salvage, this would mean, at a minimum, that the  
2 Company had a source of non-investor funds available that was never reflected in its  
3 revenue requirement during the rate freeze following D.T.E. 98-31. There has been  
4 no recognition of this benefit in the Company's quantification of the remaining  
5 Metscan costs to be recovered.<sup>6</sup>

6 In addition, to the extent that the lessor paid more for the equipment being  
7 leased back to Bay State, the lease payments would be higher. Thus, Bay State is  
8 requesting the customers to bear the cost of these higher future lease payments, while  
9 it and its shareholders have enjoyed virtually all of the cash flow benefits of the  
10 proceeds from the sale in excess of the book cost from the time of the sale-leaseback  
11 transaction until the present. This is compounded by the fact that the leases extended  
12 over an eleven year period, well beyond the expected remaining useful life of the  
13 equipment at the time that the leases were executed, and were also "back loaded."  
14 This led to lower payments initially during the merger rate freeze, which was of little  
15 benefit to customers (because there was no explicit rate recognition), but led to  
16 significantly higher lease payments in the years subsequent to expiration of the rate  
17 freeze in 2004, the payments which the Company is now seeking to recover. In other  
18 words, from all appearances, it seems that the leases were arranged to shift costs from  
19 the early years, prior to any explicit recognition of the effect of the sale-leaseback in  
20 rates, to the later years, after the rate freeze following D.T.E 98-31. Having reaped  
21 the benefits of the lower costs in the early years for itself and its shareholders, the

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<sup>6</sup> If the excess of the sale price over the net book value of the plant sold were treated as a gain, the benefit to the Company was even greater. In that case, there would be no reduction to the remaining net book value of the equipment to be recovered for the gain, and the Company would have the whole gain to its benefit, not just the return on the proceeds until the subsequent rate case.

1 Company is now seeking to saddle ratepayers with the higher costs in the later years  
2 of the lease term.

3

4 Q. What is the effect of eliminating the Metscan amortization from the Company's  
5 revenue requirement?

6 A. The effect is to reduce the Company's revenue requirement by \$2,701,000 (Schedule  
7 DJE-3).

8

9 **C. AMORTIZATION OF DEFERRED TAX DEFICIENCY**

10 Q. Is the Company proposing to update the amortization of the deferred income tax  
11 deficiency included in pro forma test year operating expenses?

12 A. Yes. The Company is proposing to increase the amortization by \$90,000 annually to  
13 account for two changes since its last base rate case: the increment to the deficiency  
14 resulting from the 1% increase in income tax rates in 2003 and the increment to the  
15 deficiency in 2002 that was not included in the calculation of the amortization in the  
16 last case.

17

18 Q. Should the Company's calculation of the amortization be modified?

19 A. Yes. The Company is proposing to amortize the incremental deficiency over 13.03  
20 years the remaining time from the end of 2004 until the end of the amortization  
21 period of the deficiency established in D.P.U. 92-111. The Company should have  
22 begun to amortize the deficiency in 1993, when it came into existence. The Company  
23 has cited no authorization to delay the commencement of amortization until this case.

1        If the Company had begun amortization in 1993, the amortization would be longer by  
2        12 years, for an amortization period of 25 years. This results in annual amortization  
3        of \$47,000, rather than the Company's calculated amortization of \$90,000. Therefore  
4        test year pro forma income tax expense should be reduced by \$43,000 (Schedule  
5        DJE-4). This has the effect of reducing the Company's revenue requirement by  
6        \$73,000.

7

8    Q.    Does this conclude your direct testimony?

9    A.    Yes.

10